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R 020224 JUL 76 FM SECSTATE WASHDC TO AMEMBASSY ATHENS 6581 BT C 0 N F I D E'N T I A L STATE 164674 E.O. 1152: BDS TAGS: P.OS SUBJECT: LOS:STRAITS REFERENCES: (A) ATHENS 4825, (B) ATHENS 6277 1. DEPARTMENT HAS REVIEWED GOG MEMORANDUM ON STRAITS REFERRED TO REFTELS. GOG PROPOSALS CANNOT RPT CANNOT FI THE BASIS FOR AGREEMENT AND CONTRADICT FUNDAMENTAL NATI SECURITY OBJECTIVES OF US IN THE LOS CONFERENCE. CONFE! ENCE RECOGNIZES AND REVISED SINGLE NEGOTIATING TEXT (RS) REFLECTS BROAD AGREEMENT ON REGIME OF TRANSIT PASSAGE THROUGH, OVER, AND UNDER STRAITS USED FOR INTERNATIONAL NAVIGATION. GREEK PROPOSAL TO DELETE OVERFLIGHT AND SUBMERGED TRANSIT PROVISIONS CANNOT FORM BASIS FOR AGREEMENT. ARTICLES ON STRAITS REGIME IN RSNT ARE A REASONAL BALANCE BETWEEN THE INTERESTS OF THE STRAITS STATE AND THE INTERNATIONAL COMMUNITY. US POSITION WAS PUT FORTH AT US - GREEK BILATERAL MEETING IN FEBRUARY IN BRUSSELS WELL AS AT RECENT LOS SESSION IN NEW YORK. 2. GREEK PROPOSAL TO LIMIT PASSAGE TO CERTAIN NUMBER OF STRAITS IS VIOLENTLY OPPOSED BY USSR. FYI. SOLID US STRAITS IS VIOLENTLY OPPOSED BY USSR. FYI. SOLID US SUCCESSFULLY NEGOTIAED THIS ISSUE THUS FAR. END FYI. PROFESSED GREEK CONCERNS REGARDING TURKISH OVERFLIGHT ON MAKE MILITARY SENSE; AIRCRAFT INTENT ON ATTACKING GREEK TERRITORY COULD ARRIVE THERE IN A MATTER OF MINUTI EVEN FROM TURKEY, MOREOVER, STRAITS ARTICLES SPECIFICA PROHIBIT THREAT OR USE OF FORCE AGAINST SOVEREIGNTY, TERRITORIAL INTEGRITY, OR POLITICAL INDEPENDENCE OF STA BORDERING STRAIT IN VIOLATION OF UN CHARTER, FINALLY, TRANSIT PASSAGE BY DEFINITION MUST BE CONTINUOUS AND EXPEDITIOUS (ARTICLE 37(2)). WE FIND IT DIFFICULT TO CONCEIVE OF JUSTIFYING PURELY CIRCULAR MEANDERING AROUN THE ISLANDS AS TRANSIT PASSAGE. 3. IN THEORY, LIMITING PASSAGE TO CERTAIN CORRIDORS WOULD REDUCE PATROL BURDEN. HOWEVER, THIS IS ONLY TRUE	NAL 3- NT) E- BLE AS COES LLY TE D
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IF ONE ASSUMES NO INTENT TO BREAK THE RULES ON THE PART OF THE USERS; OUR UNDERSTANDING IS THAT ONE GREEK CONCERN IS THAT SOME LIKELY USERS WILL NOT RPT NOT NECESSARILY OBEY THE RULES.

4. EMBASSY SHOULD, AS APPROPRIATE, IN MAKING RESPONSE TO GOG INQUIRIES, DRAW UPON POINTS PARAS (1) THROUGH (3), KISSINGER